



SAFE SYSTEM

APPROACH

Zero is our goal. A Safe System is how we get there.

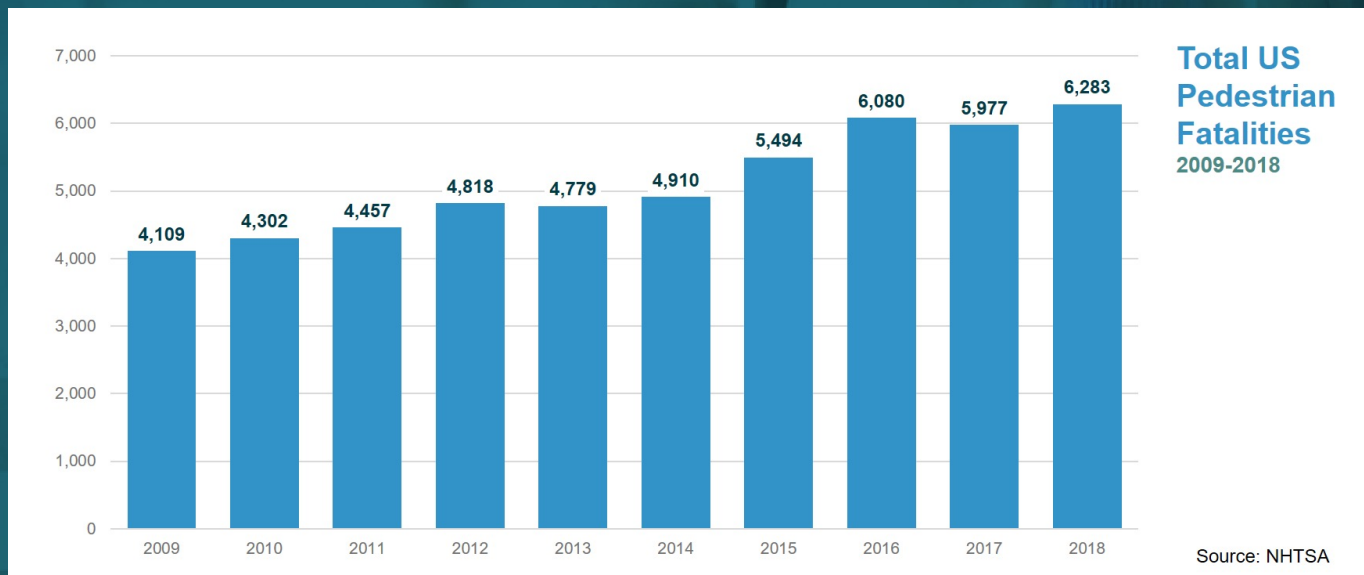
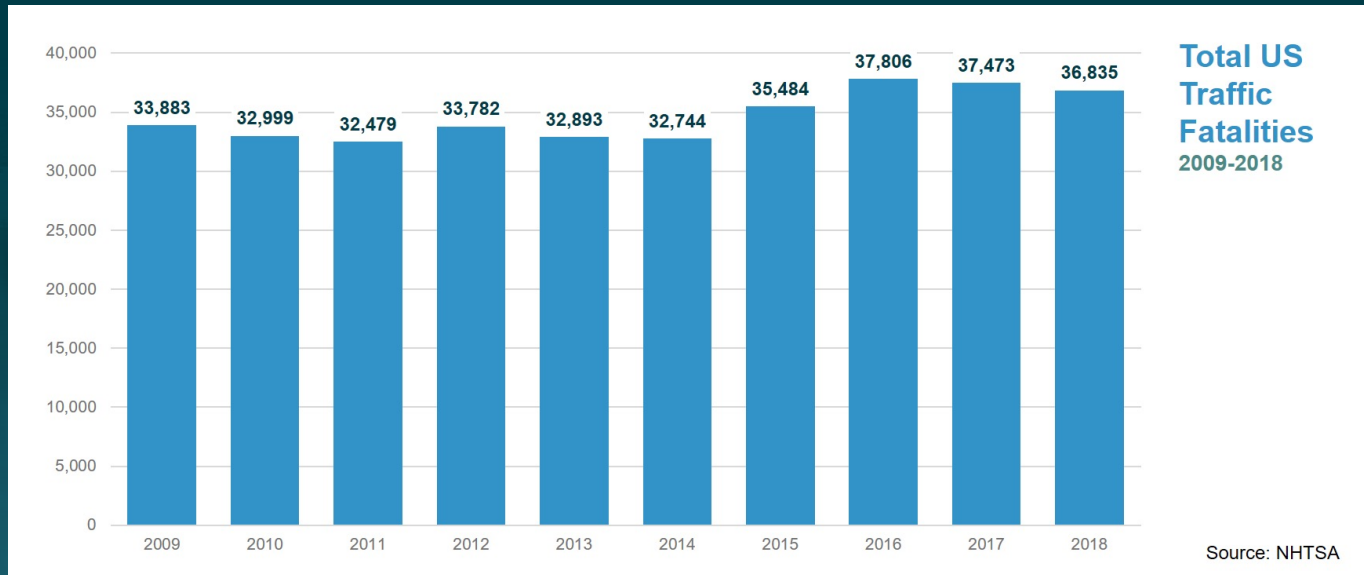


U.S. Department of Transportation
Federal Highway Administration

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How does the US *reach zero deaths?*



Source: Fehr & Peers

A NEW DIRECTION

The Safe System approach aims to eliminate fatal and serious injuries for all road users by:



**Accommodating
human mistakes**



**Keeping impacts on the human
body at tolerable levels**

SUCCESSFUL SAFE SYSTEM ADOPTERS



Sweden

Vision Zero

60-70%

Reduction in fatalities
1994-2015

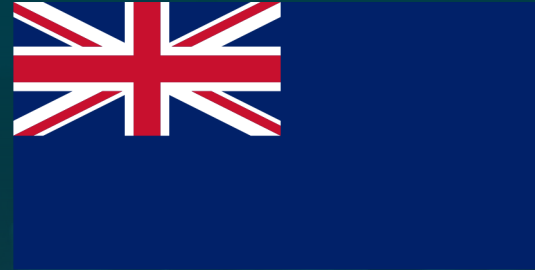


Netherlands

Sustainable Safety

50-60%

Reduction in fatalities
1994-2015



Australia

Safe System

50-60%

Reduction in fatalities
1994-2015



New Zealand

Safer Journeys

50-60%

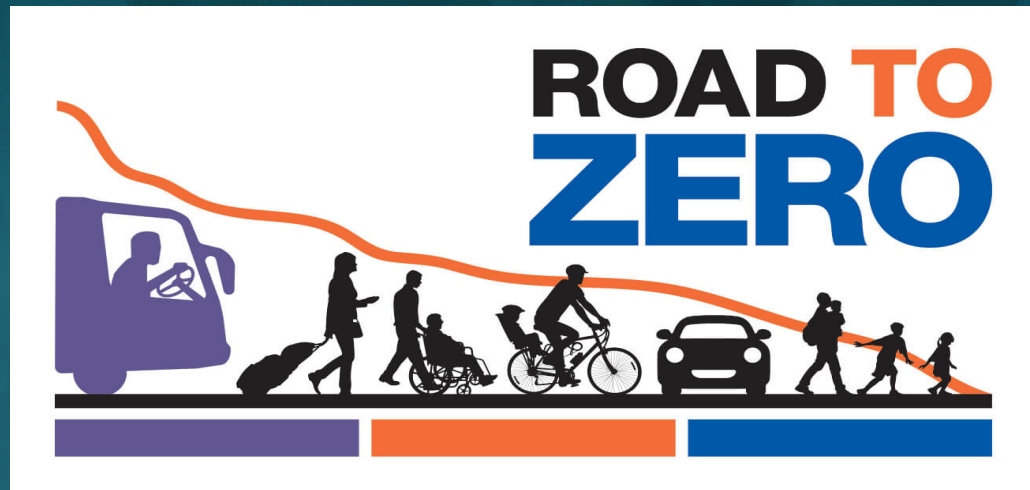
Reduction in fatalities
1994-2015

Source: World Resources Institute

SAFE SYSTEM IN THE UNITED STATES



VISION 4 ERONETWORK



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THE SAFE SYSTEM

APPROACH

Zero is our goal. A Safe System is how we will get there.

Imagine a world where nobody has to die from vehicle crashes. The Safe System approach aims to eliminate fatal & serious injuries for all road users. It does so through a holistic view of the road system that first anticipates human mistakes and second keeps impact energy on the human body at tolerable levels. Safety is an ethical imperative of the designers and owners of the transportation system. Here's what you need to know to bring the Safe System approach to your community.



SAFE SYSTEM PRINCIPLES



Death/Serious Injury is Unacceptable

While no crashes are desirable, the Safe System approach prioritizes crashes that result in death and serious injuries, since no one should experience either when using the transportation system.



Responsibility is Shared

All stakeholders (transportation system users and managers, vehicle manufacturers, etc.) must ensure that crashes don't lead to fatal or serious injuries.



Humans Make Mistakes

People will inevitably make mistakes that can lead to crashes, but the transportation system can be designed and operated to accommodate human mistakes and injury tolerances and avoid death and serious injuries.



Safety is Proactive

Proactive tools should be used to identify and mitigate latent risks in the transportation system, rather than waiting for crashes to occur and reacting afterwards.



Humans Are Vulnerable

People have limits for tolerating crash forces before death and serious injury occurs; therefore, it is critical to design and operate a transportation system that is human-centric and accommodates human vulnerabilities.



Redundancy is Crucial

Reducing risks requires that all parts of the transportation system are strengthened, so that if one part fails, the other parts still protect people.



U.S. Department of Transportation
Federal Highway Administration



Safe Roads for a Safer Future
Investment in roadway safety saves lives

SAFE SYSTEM ELEMENTS

Making a commitment to zero deaths means addressing every aspect of crash risks through the five elements of a Safe System, shown below. These layers of protection and shared responsibility promote a holistic approach to safety across the entire transportation system. The key focus of the Safe System approach is to reduce death and serious injuries through design that accommodates human mistakes and injury tolerances.



Safe Road Users

The Safe System approach addresses the safety of all road users, including those who walk, bike, drive, ride transit, and travel by other modes.



Safe Vehicles

Vehicles are designed and regulated to minimize the occurrence and severity of collisions using safety measures that incorporate the latest technology.



Safe Speeds

Humans are unlikely to survive high-speed crashes. Reducing speeds can greatly reduce the severity of crashes that do occur. Examples include physically separating people traveling at different speeds, providing additional time for drivers to stop, and improving visibility.



Safe Roads

Designing to accommodate human mistakes and injury tolerances can greatly reduce the severity of crashes that do occur. Examples include physically separating people traveling at different speeds, providing dedicated times for different users to move through a space, and alerting users to hazards and other road users.



Post-Crash Care

When a person is injured in a collision, they rely on emergency first responders to quickly locate them, stabilize their injury, and transport them to medical facilities. Post-crash care also includes forensic analysis at the crash site, traffic incident management, and other activities.

THE SAFE SYSTEM APPROACH VS. TRADITIONAL ROAD SAFETY PRACTICES

Traditional

- Prevent crashes
- Improve human behavior
- Control speeding
- Individuals are responsible
- React based on crash history

Safe System

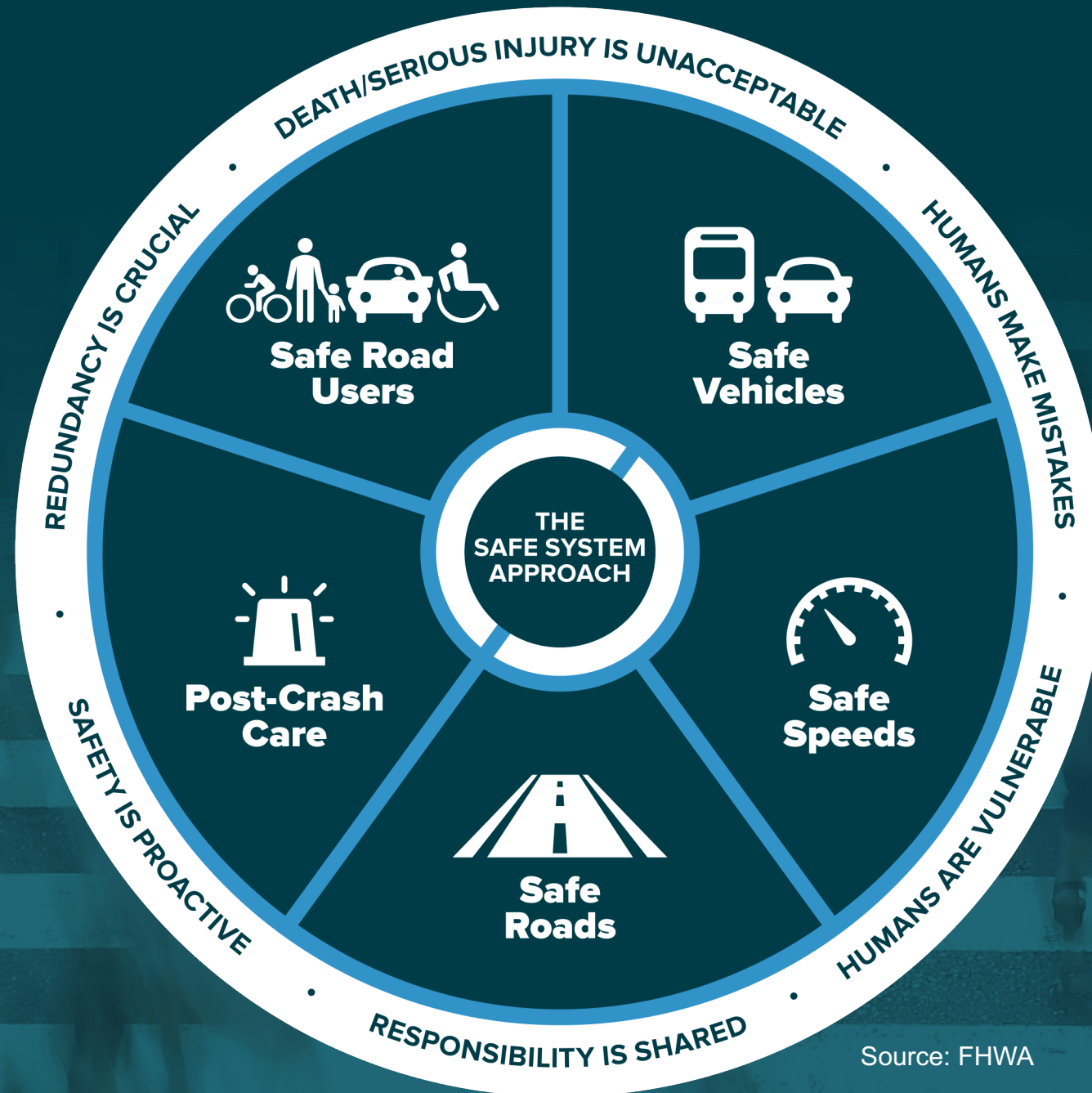
- Prevent deaths and serious injuries
- Design for human mistakes/limitations
- Reduce system kinetic energy
- Share responsibility
- Proactively identify and address risks

Whereas traditional road safety strives to modify human behavior and prevent all crashes, the Safe System approach also refocuses transportation system design and operation on anticipating human mistakes and lessening impact forces to reduce crash severity and save lives.

WHERE ARE YOU ON THE SAFE SYSTEM JOURNEY?

Implementing the Safe System approach is our shared responsibility, and we all have a role. It requires shifting how we think about transportation safety and how we prioritize our transportation investments. Consider applying a Safe System lens to upcoming projects and plans in your community; put safety at the forefront and design to accommodate human mistakes and injury tolerances. Visit safety.fhwa.dot.gov/zerodeaths to learn more.

THE SAFE SYSTEM APPROACH



Source: FHWA

THE 6 SAFE SYSTEM PRINCIPLES



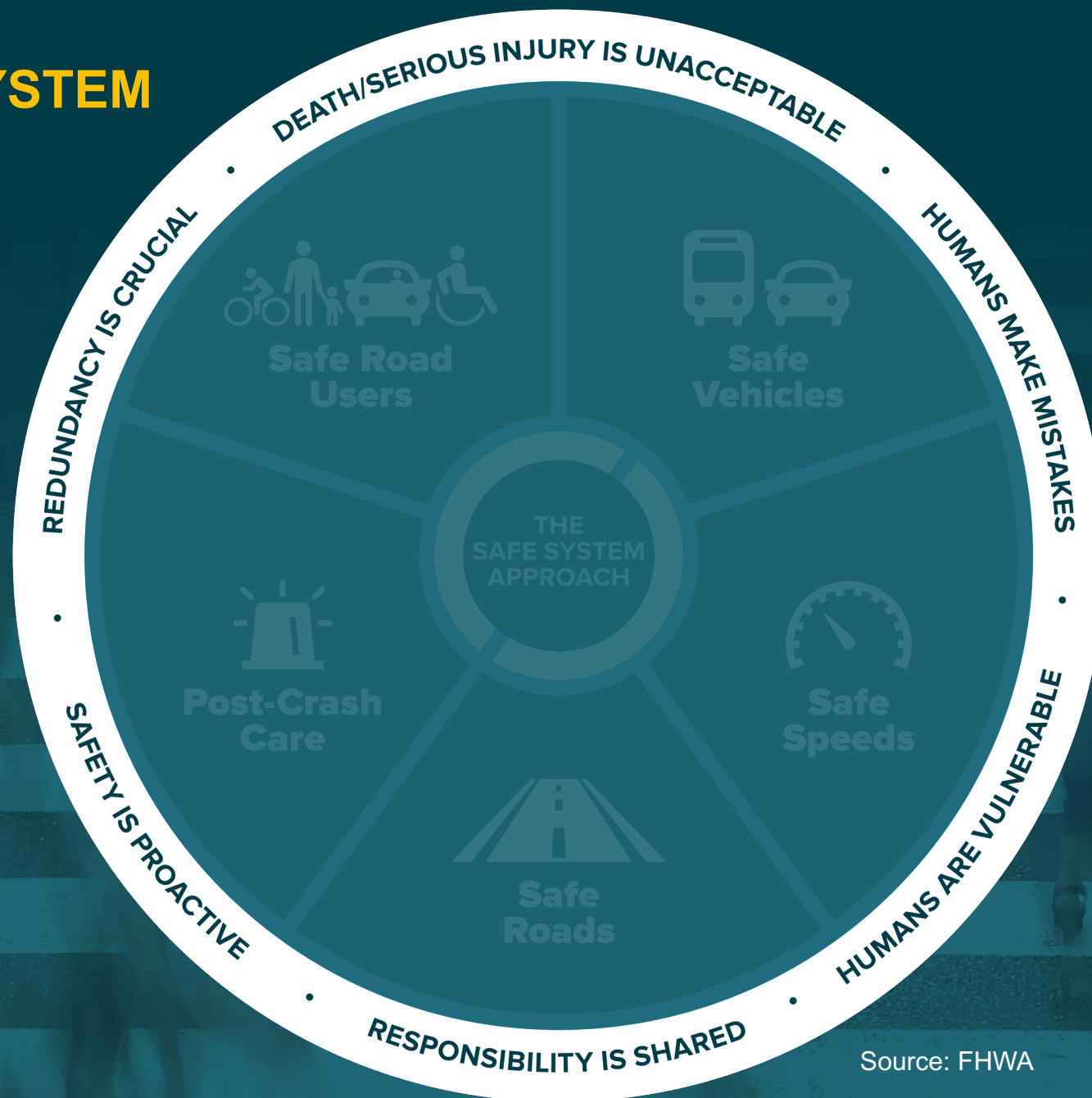
Death/serious injury is unacceptable



Humans make mistakes



Humans are vulnerable



Responsibility is shared



Safety is proactive



Redundancy is crucial

Source: FHWA

THE 6 SAFE SYSTEM PRINCIPLES



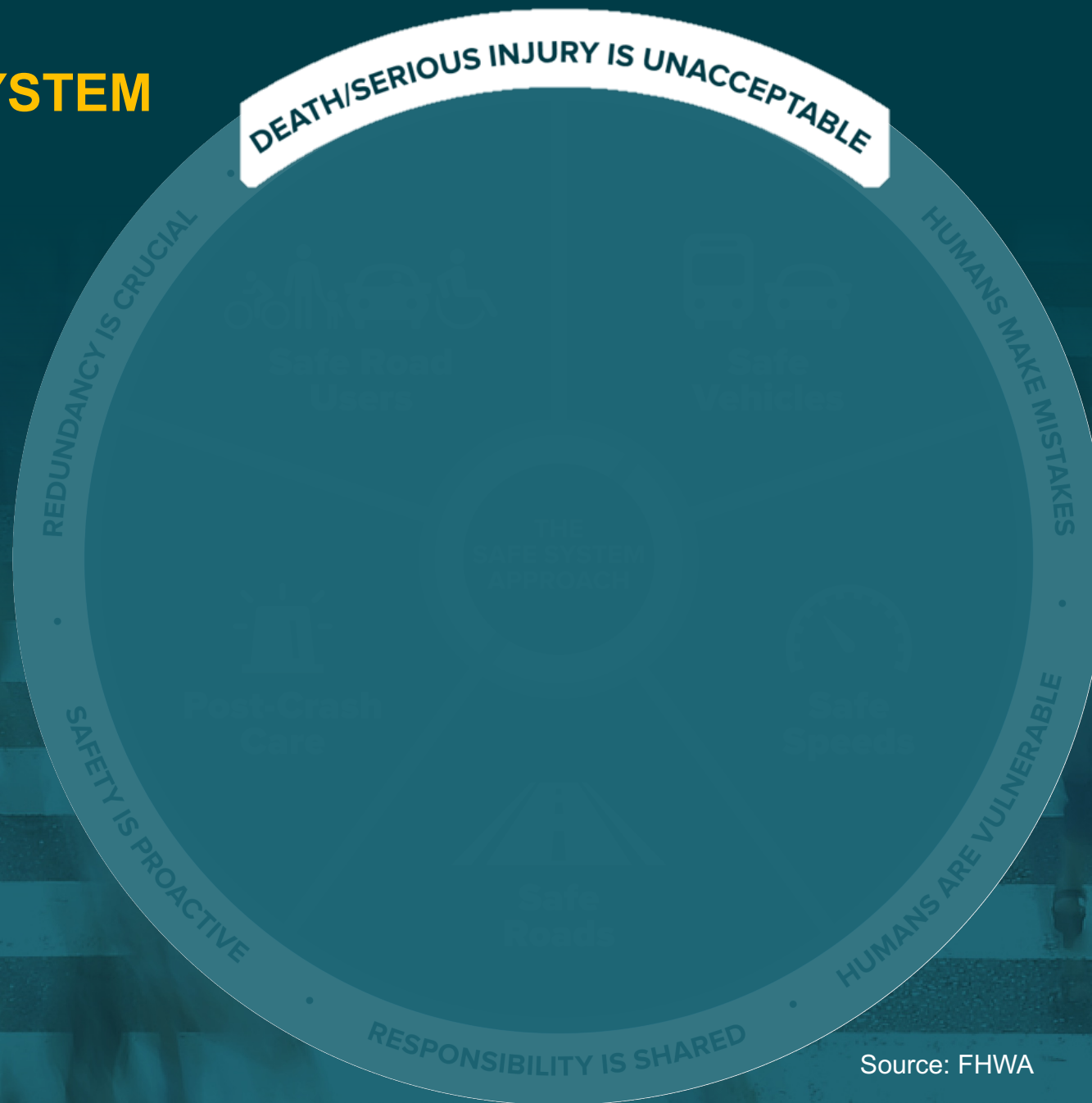
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Source: FHWA



Transportation Performance Management

Focusing on Performance for Safe, Reliable Journeys

The Federal Highway Administration defines Transportation Performance Management (TPM) as a strategic approach that uses system information to make investment and policy decisions to achieve national performance goals.



Investment Decisions

Using goals, measures, and data to make better informed decisions about how to invest transportation funding.



Aimed at a Better Performing Transportation System

Setting targets, developing plans, reporting results, and being accountable for performance.



For Connected and Productive Communities

Focusing on the efficient delivery of goods and safe, reliable journeys to work, to school, to shopping, to community activities.

<https://www.fhwa.dot.gov/tpm/about/tpm.cfm>

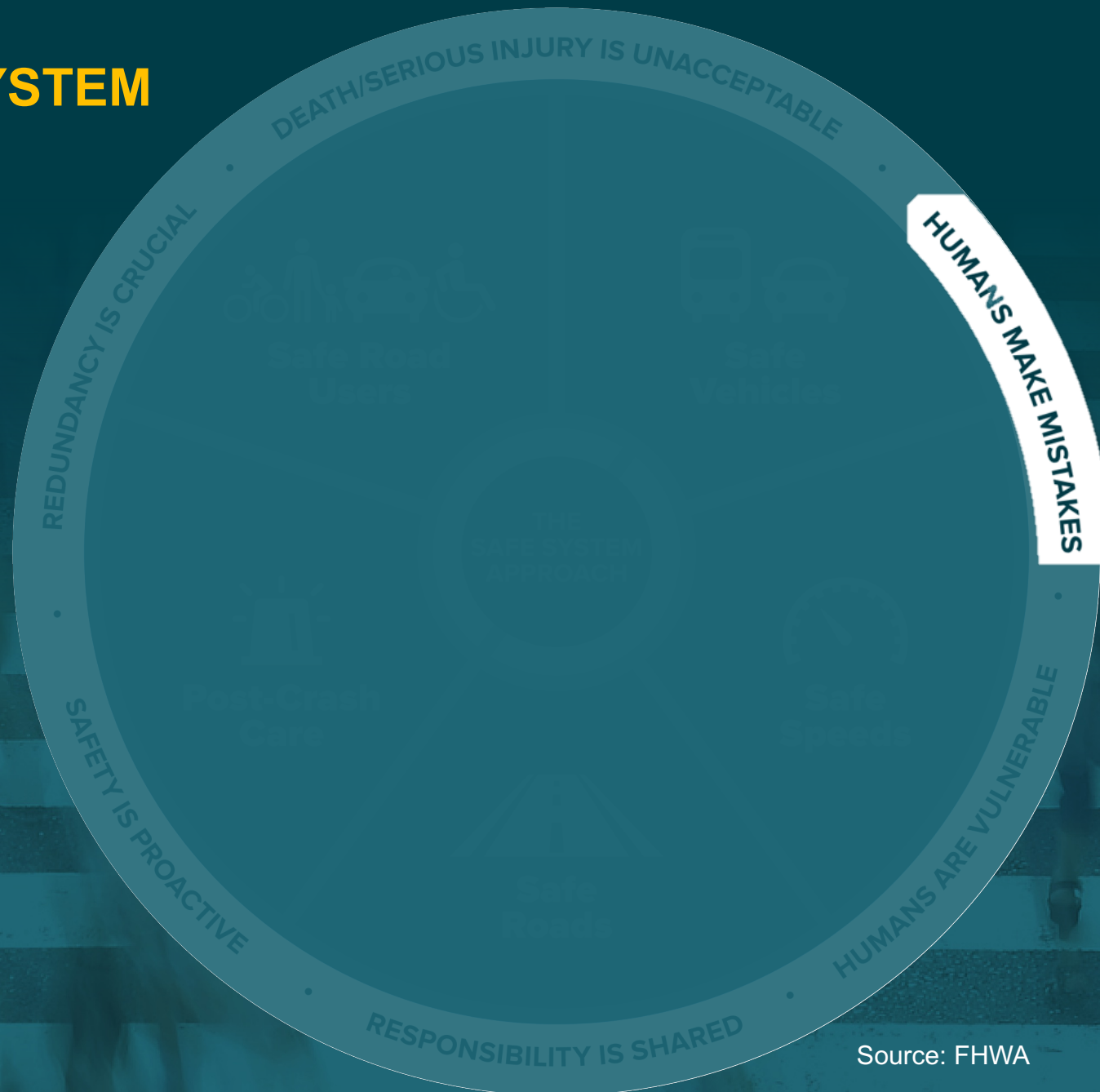


Death/serious injury
is unacceptable

Five Safety Measures

- Number of Fatalities
- Fatality Rate
- Number of Serious Injuries
- Rate of Serious Injuries
- Number of Non-Motorized Fatalities and Serious Injuries

THE 6 SAFE SYSTEM PRINCIPLES



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Source: FHWA

HUMAN CENTRIC DESIGN



Humans make mistakes

What is Human Factors?

The field of human factors applies what we know about the capabilities and perceptual limitations of people to better design the environments in which they function. It is an interdisciplinary area of research that focuses on a number of real-world applications, including product design, workplace safety, ergonomics, human-machine interfaces, and transportation. The goal is to maximize performance and safety by creating products, equipment, machines, and environments that complement human capabilities.



Source: FHWA

Diverging Diamond Interchange (DDI)



Source: FHWA

Restricted Crossover U-Turn (RCUT)




Source: FHWA

Cooperative Adaptive Cruise Control (CACC)




Source: FHWA

THE 6 SAFE SYSTEM PRINCIPLES



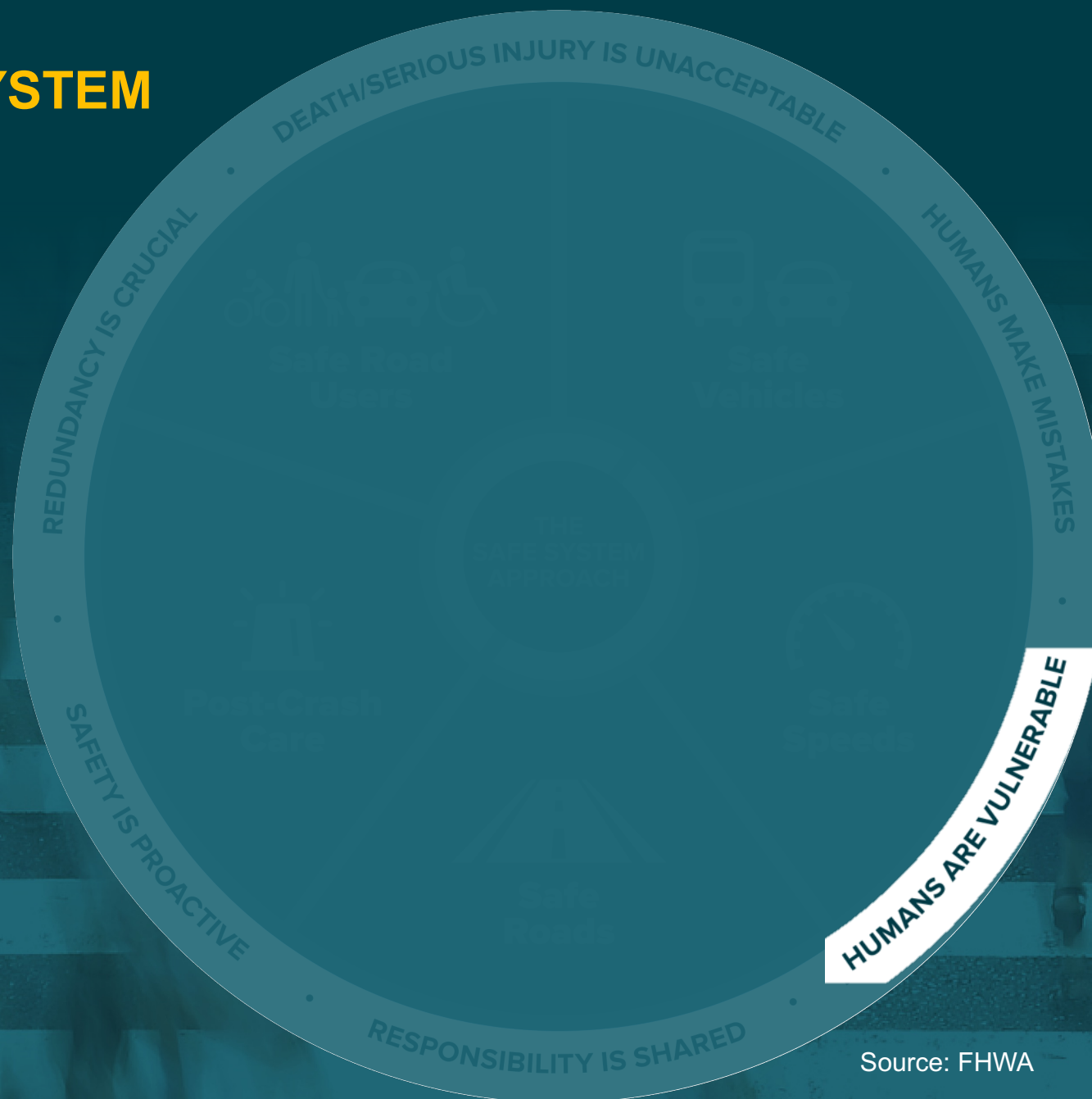
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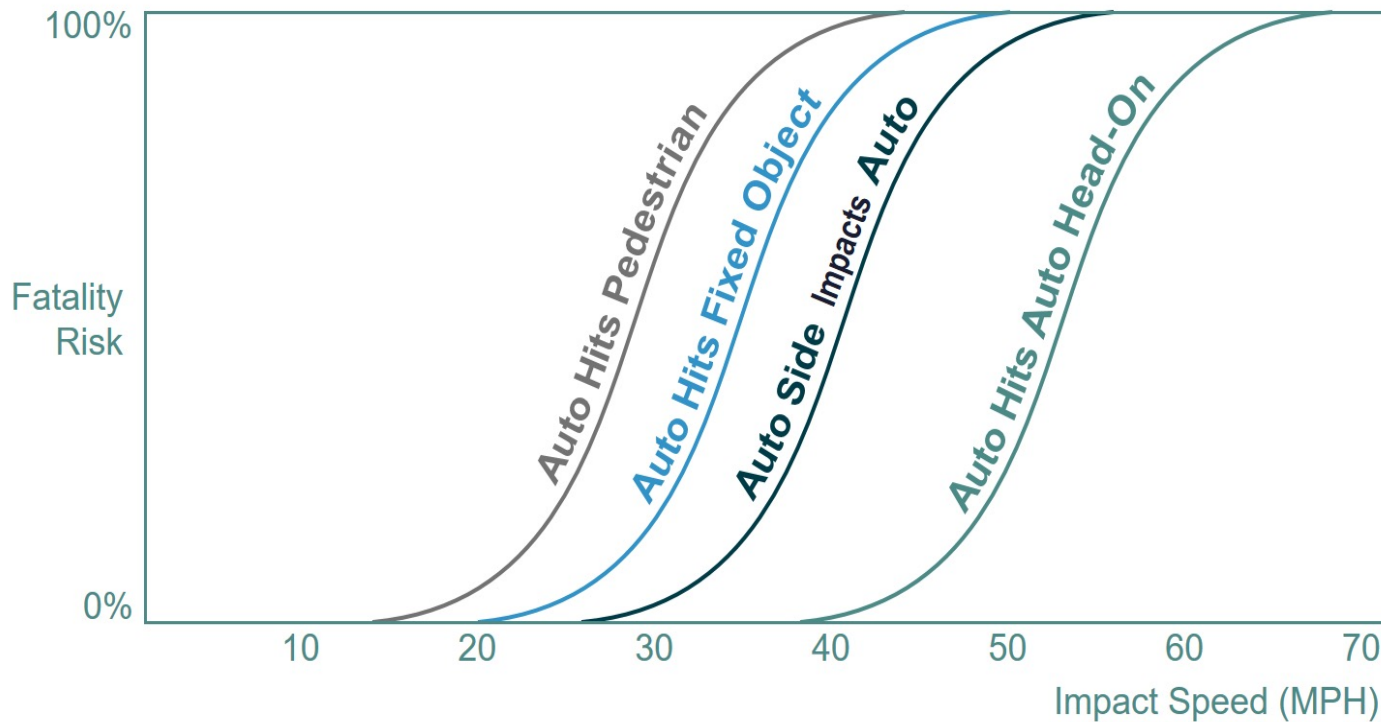
Redundancy is crucial

Source: FHWA

HUMANS ARE VULNERABLE



Humans are
vulnerable



Designing safer roads is
an exercise of managing
kinetic energy

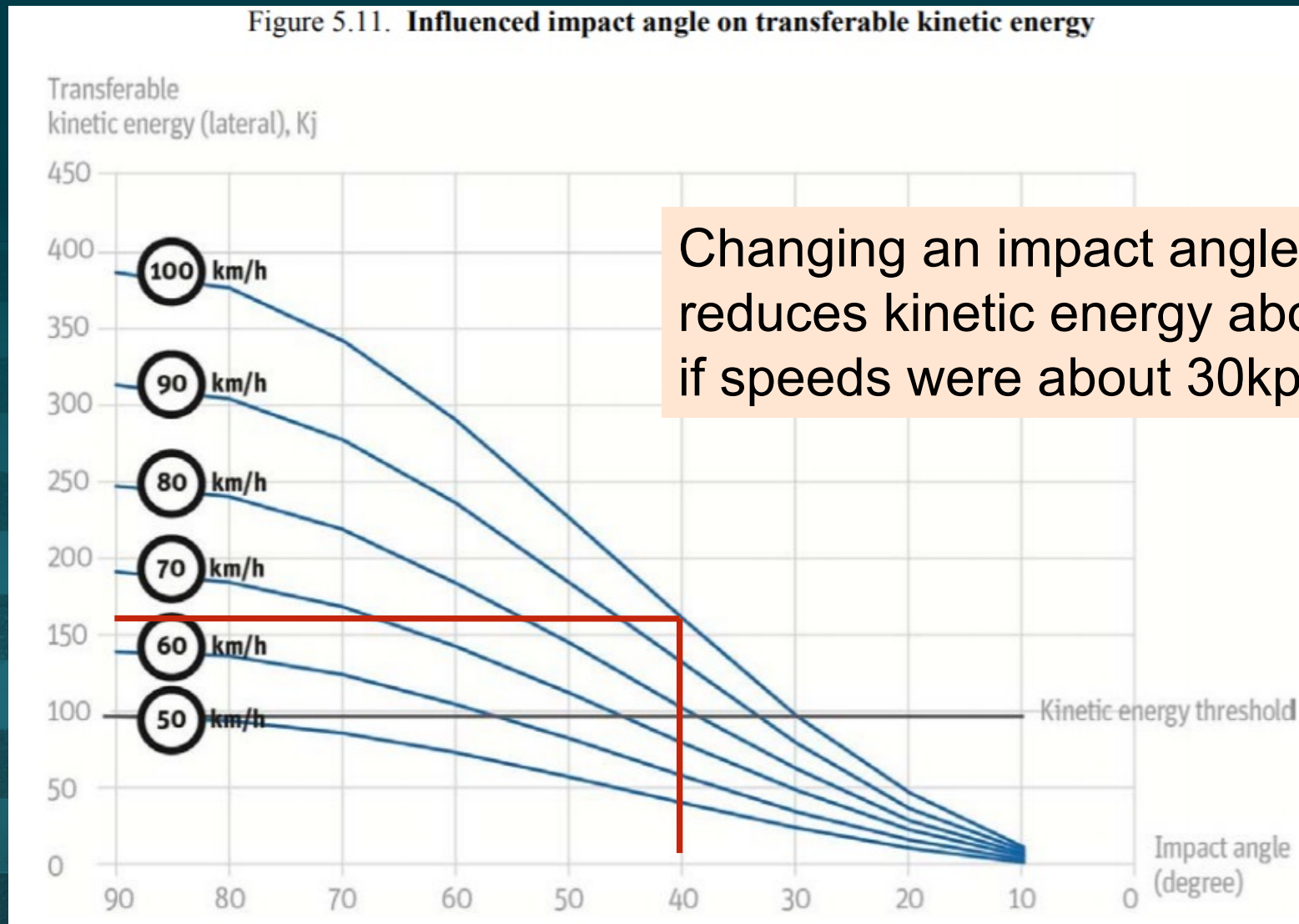
$$K = \frac{1}{2}mv^2$$

Velocity is a Vector

- Speed
- Direction (angle of impact)

Transferable Kinetic Energy (Lateral) vs Impact Angle and Travel Speed

Figure 5.11. Influenced impact angle on transferable kinetic energy



Changing an impact angle from 90° to 40° reduces kinetic energy about the same as if speeds were about 30kph (20 mph) less



Image derived from: <https://dublinohiousa.gov/roundabouts>

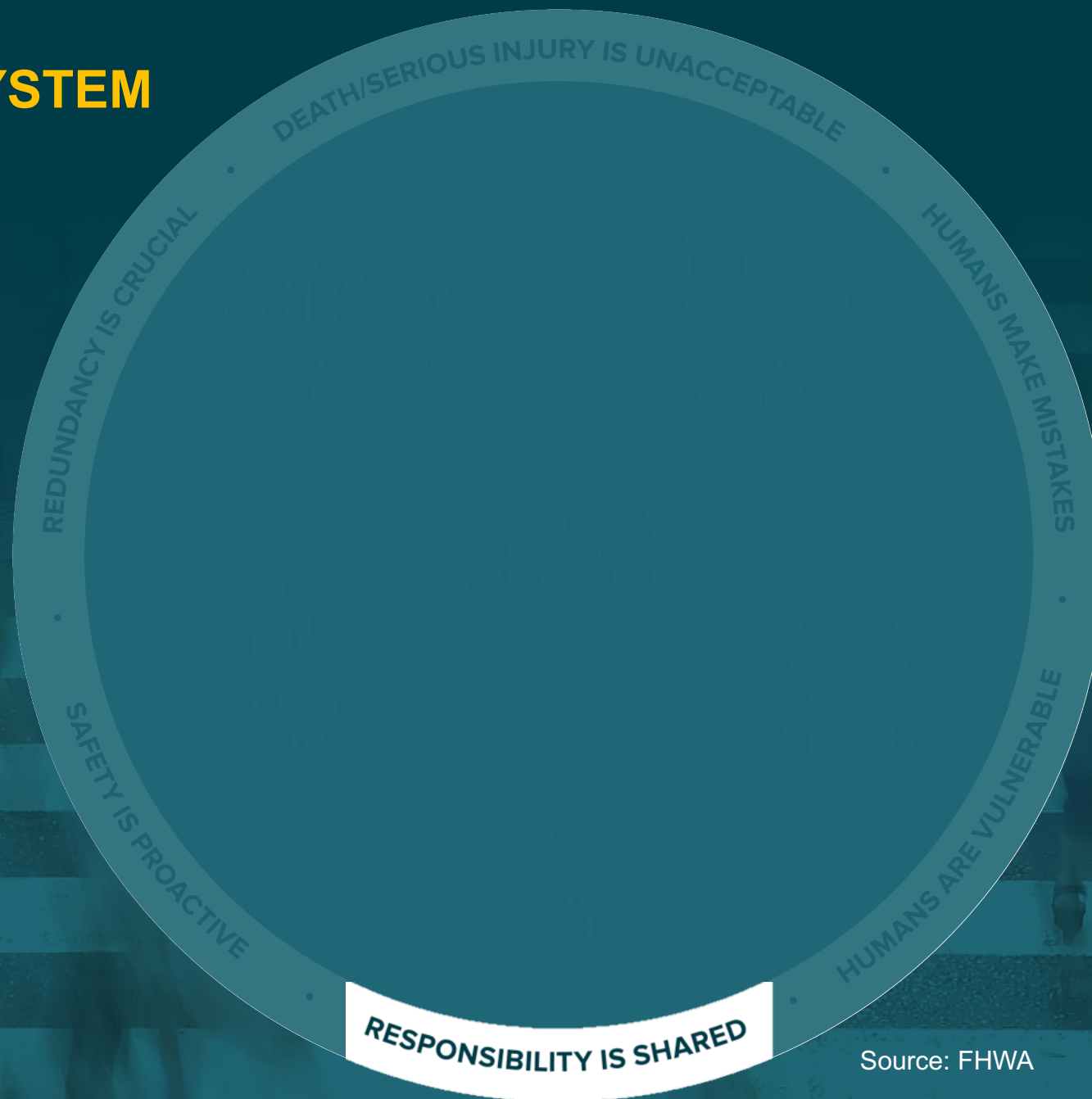
Example: Roundabouts vs Signalized Intersections

		
Lower Speeds		
Lower Impact Angles		
Fewer Conflict Points		

Is this why roundabouts are so effective at reducing severe crashes?

YES !!!

THE 6 SAFE SYSTEM PRINCIPLES



Death/serious injury is unacceptable



Humans make mistakes



Humans are vulnerable



Responsibility is shared



Safety is proactive



Redundancy is crucial

Five Safe System Elements



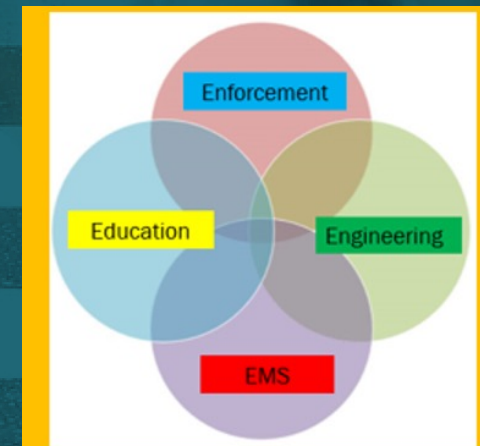
Responsibility is
shared

Implementing the Safe System approach is a shared responsibility

*It cannot be achieved by
engineering alone*

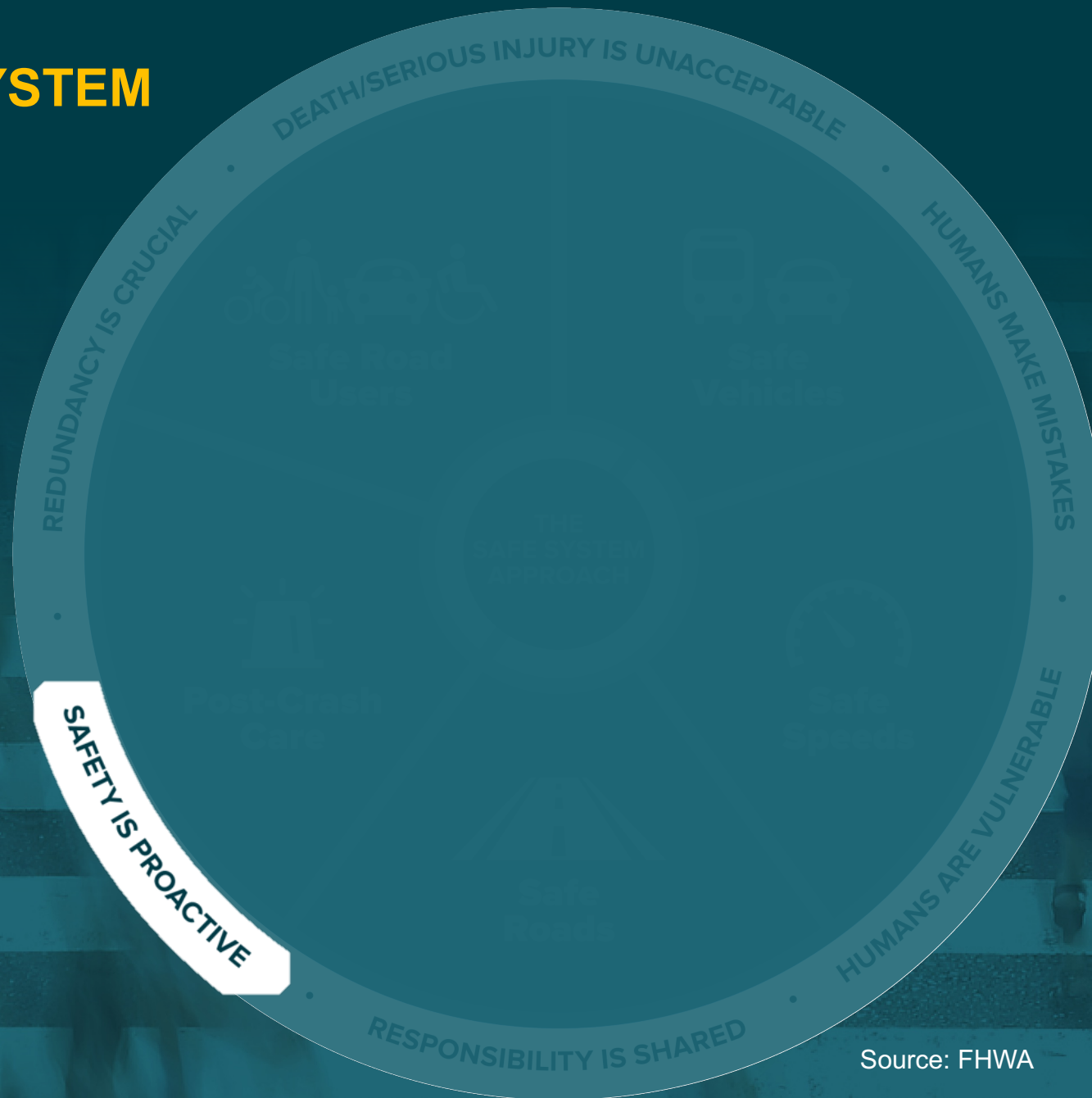


Source: FHWA



Source: FHWA Strategic Highway Safety Plans: A Champion's
Guidebook to Saving Lives, Second Edition
<https://safety.fhwa.dot.gov/shsp/guidebook/ovrrw.cfm>

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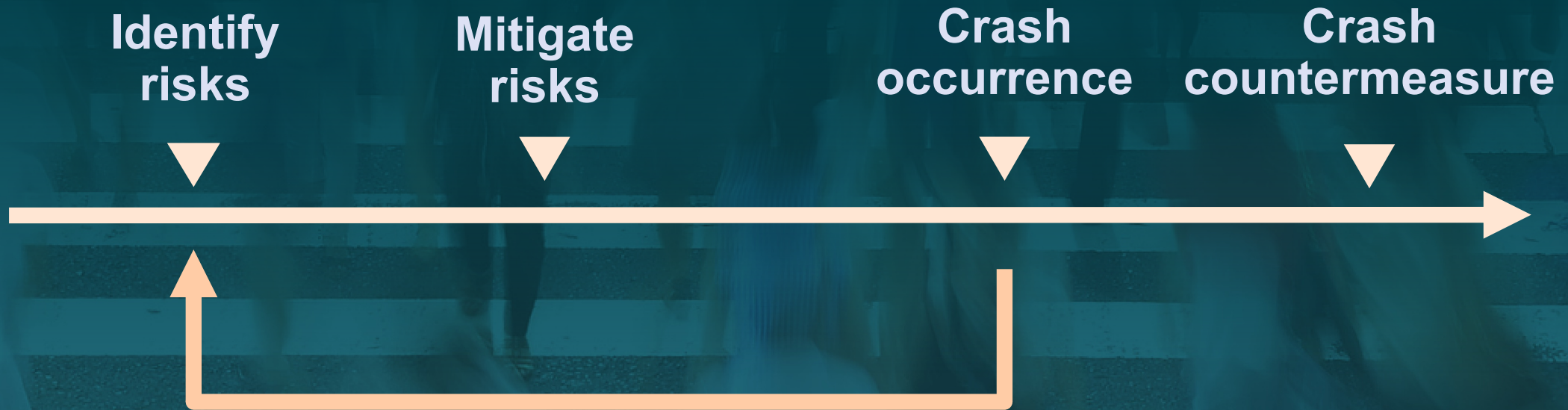


Safety is proactive



Redundancy
is crucial

Source: FHWA



Systemic Approach - using data and roadway characteristics to identify patterns of risk and proactively implementing targeted safety measures at locations with those risk characteristics (irrespective of past collision history).

Systemic Approach



Safety is proactive

FHWA Home / Safety / The Systemic Approach to Safety

Office of Safety

A Systemic Approach to Safety - Using Risk to Drive Action

Home

About Systemic

Why Systemic

Training and Technical Assistance

Resources/Contact

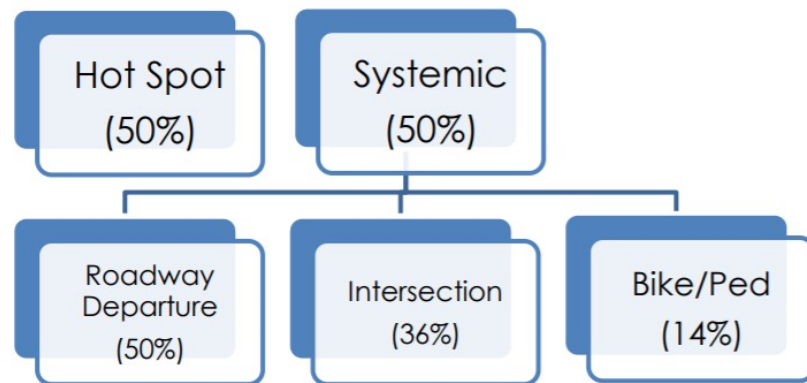


Figure 1 State X HSIP Funding Allocation (Example)

Source: HSIP Implementation Plan Guidance

https://safety.fhwa.dot.gov/legislationandpolicy/fast/docs/hsip_implementation_plan_guidanceFINAL.pdf

A systemic approach to safety involves widely implemented improvements based on high-risk roadway features correlated with specific severe crash types. The approach helps agencies broaden their traffic safety efforts at little extra cost. Find out how ([read more](#)).

A Way to Manage Risk

Systemic In Practice

<https://safety.fhwa.dot.gov/systemic/>

Highway Safety Improvement Program (HSIP)

The HSIP is the projects, activities, plans, and reports carried out under 23 U.S.C. 148. FHWA has developed a wide variety of resources to help States **plan** highway safety improvement projects using a performance-driven process; **implement** those projects; **evaluate** the effectiveness of past projects and **report** annually on the status of HSIP implementation efforts.

Resources



PLAN

HSIP planning includes problem identification, countermeasures selection and project prioritization. Click here for more information to support HSIP planning efforts, including systemic safety analysis.

EVALUATE

States conduct HSIP project and program evaluations. Click here for resources to support HSIP evaluation efforts, including HSIP program assessments.

IMPLEMENT

States must schedule and implement the highway safety improvement projects identified under planning. Click here for resources related to HSIP eligibility and HSIP obligations rates.

REPORT

States prepare annual reports on their progress in implementing highway safety improvement projects and the effectiveness of those projects. Click here to view those reports, as well as national summaries and information about the online reporting tool.



INTEGRATING THE Safe System Approach

WITH THE Highway Safety Improvement Program

AN INFORMATIONAL REPORT



U.S. Department of Transportation
Federal Highway Administration

Image source: Pixabay user B_Me




<https://safety.fhwa.dot.gov/hsip/hsip.cfm>

<https://safety.fhwa.dot.gov/hsip/docs/fhwasa2018.pdf>


THE 6 SAFE SYSTEM PRINCIPLES



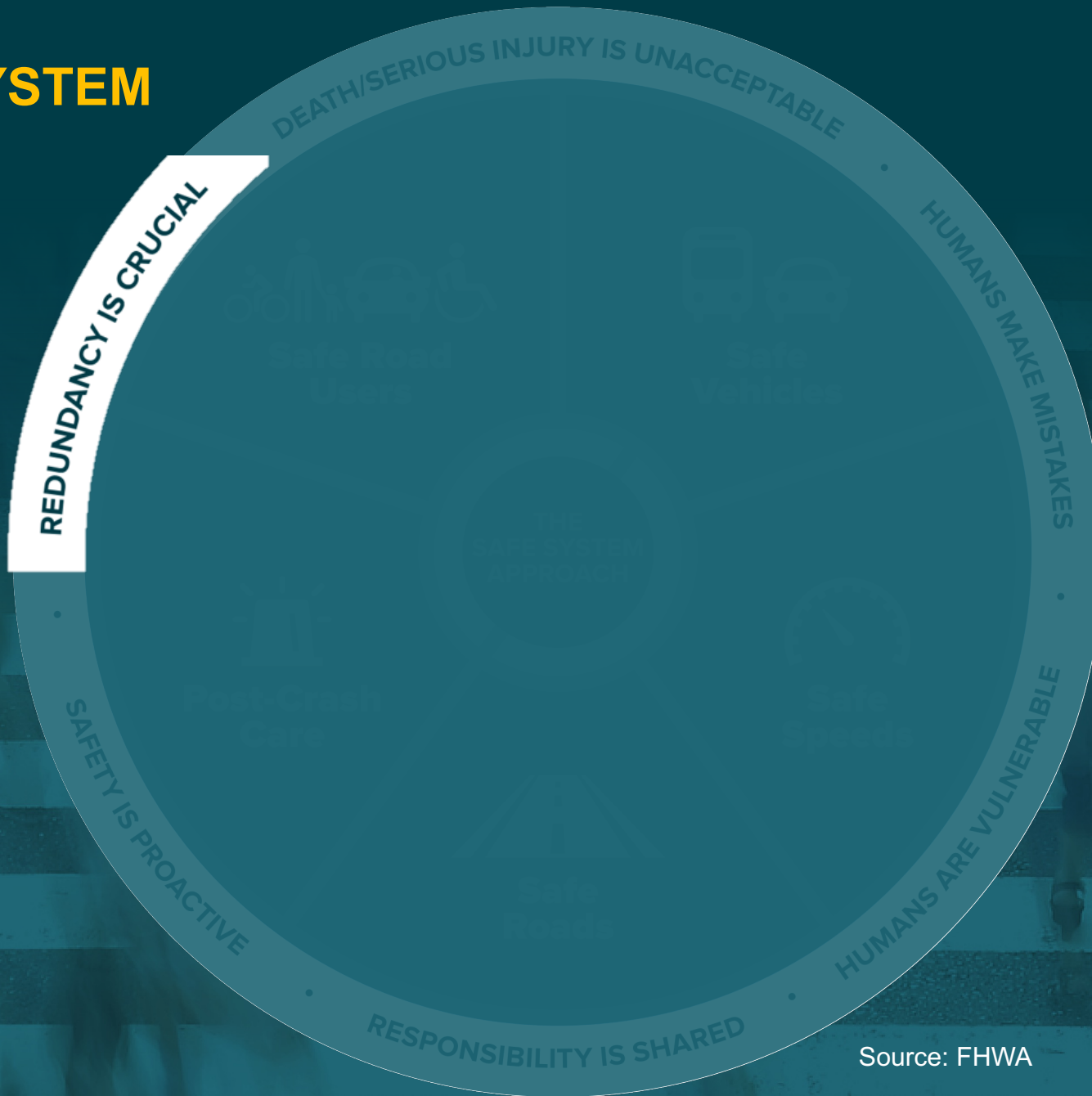
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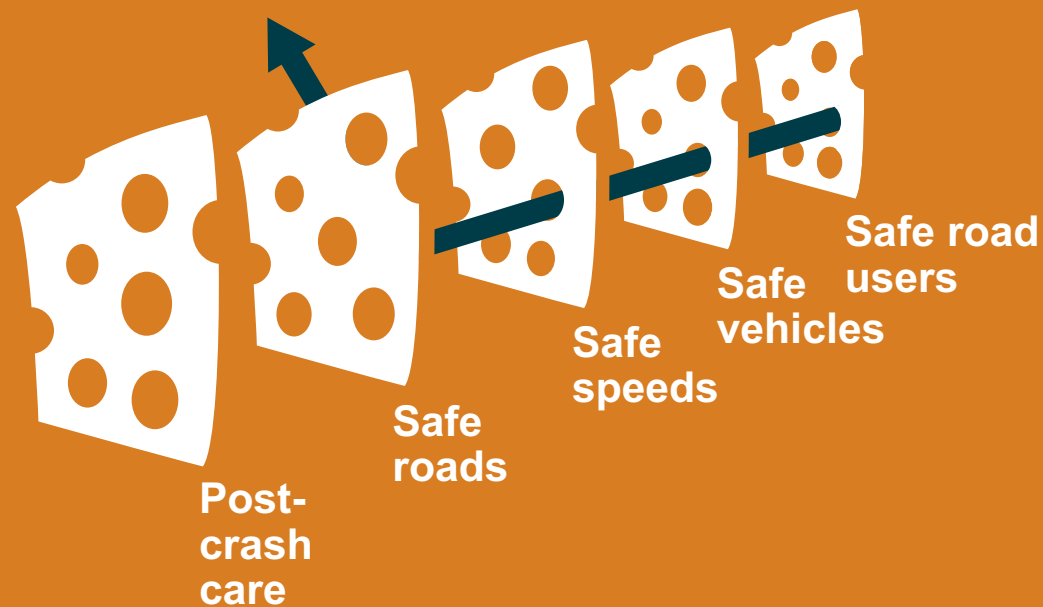
Source: FHWA

SAFE SYSTEM ELEMENTS CREATE REDUNDANCY

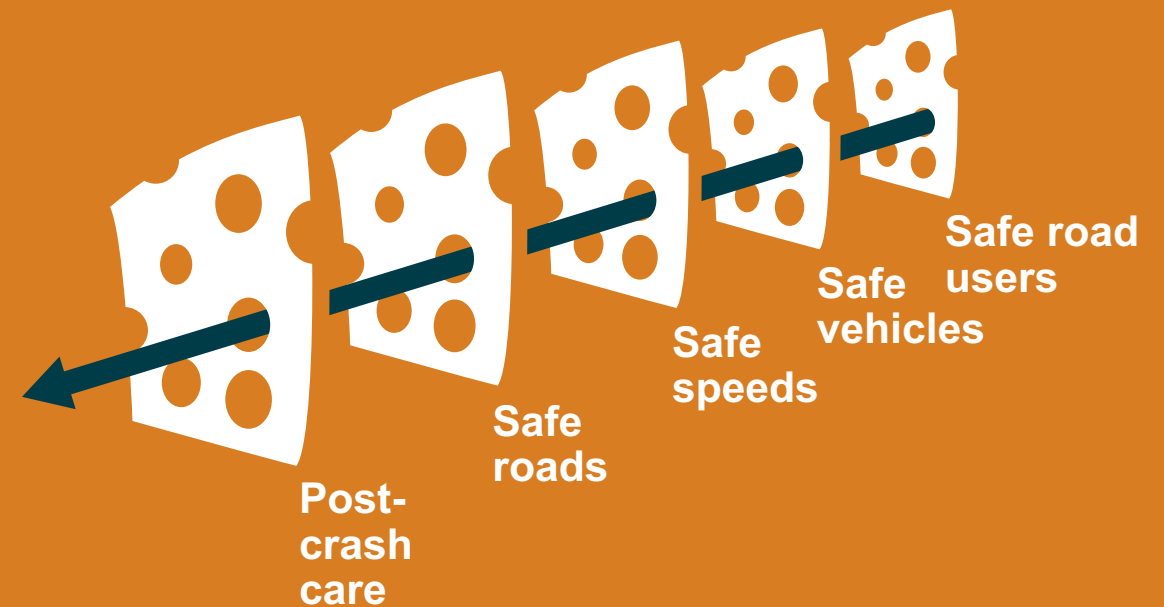


Redundancy
is crucial

The “Swiss Cheese Model” of redundancy creates layers of protection



Death and serious injuries only happen when all layers fail



SAFE ROADS



Avoiding crashes involves reducing the opportunity for error:



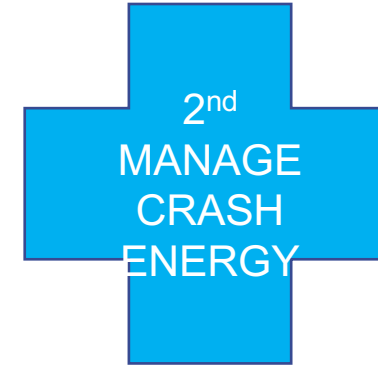
Separating users in space



Separating users in time



Increasing attentiveness and awareness



Managing crash kinetic energy involves:



Source: Fehr & Peers

Manage speed



Source: City of Carmel, IN

Manage impact angles



Source: Fehr & Peers

Manage impact energy distribution

Separating Users in Space

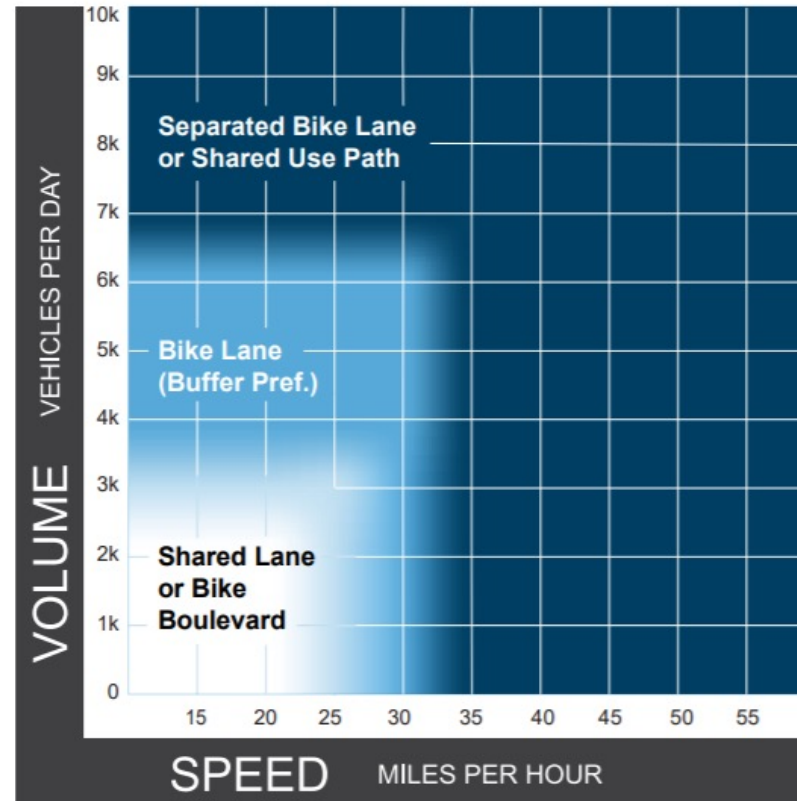
BIKEWAY SELECTION GUIDE




U.S. Department of Transportation
Federal Highway Administration

FEBRUARY 2019

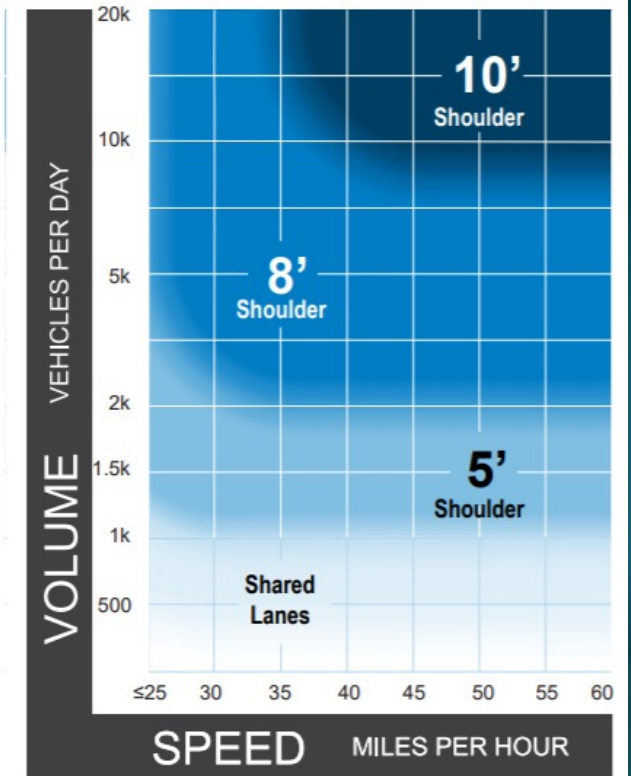
Figure 9: Preferred Bikeway Type for Urban, Urban Core, Suburban and Rural Town Contexts



Notes

- 1 Chart assumes operating speeds are similar to posted speeds. If they differ, use operating speed rather than posted speed.
- 2 Advisory bike lanes may be an option where traffic volume is <3K ADT.
- 3 See page 32 for a discussion of alternatives if the preferred bikeway type is not feasible.

Figure 10: Preferred Shoulder Widths for Rural Roadways



Notes

- 1 This chart assumes the project involves reconstruction or retrofit in constrained conditions. For new construction, follow recommended shoulder widths in the AASHTO Green Book.
- 2 A separated shared use pathway is a suitable alternative to providing paved shoulders.
- 3 Chart assumes operating speeds are similar to posted speeds. If they differ, use operating speed rather than posted speed.
- 4 If the percentage of heavy vehicles is greater than 5%, consider providing a wider shoulder or a separated pathway.

Separating Users in Time



Leading Pedestrian Intervals



U.S. Department of Transportation
Federal Highway Administration

PROVEN SAFETY COUNTERMEASURES



Leading Pedestrian Intervals

SAFETY BENEFIT:

13%

Reduction in pedestrian-vehicle
crashes at intersections



Source: pedbikeimages.org / Burden

A leading pedestrian interval (LPI) gives pedestrians the opportunity to enter an intersection 3-7 seconds before vehicles are given a green indication. With this head start, pedestrians can better establish their presence in the crosswalk before vehicles have priority to turn left.

LPIs provide the following benefits:

- Increased visibility of crossing pedestrians.
- Reduced conflicts between pedestrians and vehicles.
- Increased likelihood of motorists yielding to pedestrians.
- Enhanced safety for pedestrians who may be slower to start into the intersection.

FHWA's *Handbook for Designing Roadways for the Aging Population* recommends the use of the LPI at intersections with high turning-vehicle volumes. Transportation agencies should refer to the *Manual on Uniform Traffic Control Devices* for guidance on LPI timing, and ensure that pedestrian signals are accessible to all users. Costs for implementing LPIs are very low, when only signal timing alteration is required. This makes it an easy and inexpensive countermeasure that can be incorporated into pedestrian safety action plans or policies and can become routine agency practice.



An LPI allows a pedestrian to establish presence in the crosswalk before vehicles are given a green indication.

Source: FHWA



Pedestrians wait for the walk signal.

Source: pedbikeimages.org / Burden

https://safety.fhwa.dot.gov/provencountermeasures/lead_ped_int/

→ For more information on this and other FHWA Proven Safety Countermeasures, please visit <https://safety.fhwa.dot.gov/provencountermeasures>.

Safe Roads for a Safer Future
Investment in roadway safety saves lives

Proven Safety Countermeasures

ROADWAY DEPARTURE.....

-  1. Enhanced Delineation and Friction for Horizontal Curves
-  2. Longitudinal Rumble Strips and Stripes
-  3. SafetyEdge_{sm}
-  4. Roadside Design Improvements at Curves
-  5. Median Barriers

INTERSECTIONS.....

-  6. Backplates with Retroreflective Borders
-  7. Corridor Access Management
-  8. Left and Right-Turn Lanes at Two-Way Stop-Controlled Intersections
-  9. Reduced Left-Turn Conflict Intersections
-  10. Roundabouts
-  11. Systemic Application of Multiple Low-Cost Countermeasures at Stop-Controlled Intersections
-  12. Yellow Change Intervals

PEDESTRIANS/BICYCLES.....

-  13. Leading Pedestrian Intervals
-  14. Medians and Pedestrian Crossing Islands in Urban and Suburban Areas
-  15. Pedestrian Hybrid Beacons
-  16. Road Diets/Reconfigurations
-  17. Walkways

CROSSCUTTING

-  18. Local Road Safety Plans
-  19. Road Safety Audits
-  20. Uslimits2



**Safe
Roads**

<https://safety.fhwa.dot.gov/provencountermeasures/>

<https://safety.fhwa.dot.gov/provencountermeasures/fhwasa18068/FHWA-SA-18-068.pdf>

SAFE SYSTEM APPROACH TO INTERSECTION PLANNING & DESIGN

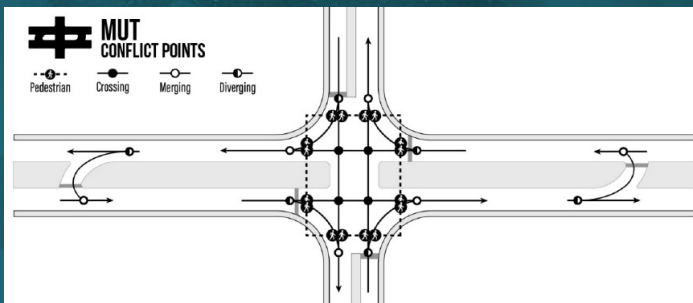
First step towards the development of objective analysis approaches that capture key Safe System concepts and are implementable by intersection planners and designers in the U.S.

Assessment of Exposure-Severity-Complexity

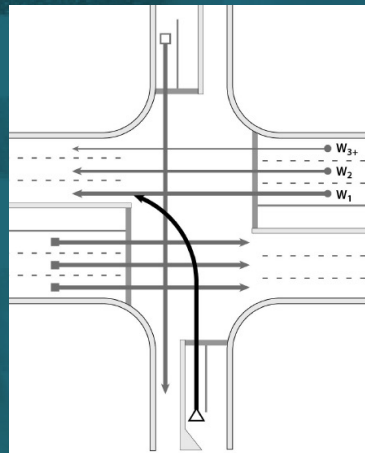
$$E_t = \sum_{i=1}^{n_t} [I_{i,t} * P(FSI)_{i,t} * L_{1,i,t} * L_{2,i,t}]$$

Equation 7. Sum of exposure-severity-complexity products for all conflict points of type t.

Conflict point severity serves as an estimate of the probability of fatality or serious injury (P(FSI))



Movement complexity considers Human Factors



$$SSI_t = 100 \times \exp\left(-\frac{1}{c} \times E_t\right)$$

Equation 8. SSI score for all conflict points of type t.

Table 19. SSI score results for Scenario 1.

Intersection Type	Intersection SSI Score	Conflict Type SSI Scores			
		Pedestrian	Crossing	Merging	Diverging
2x1 Roundabout	79	40	95	100	100
2x2 Roundabout	74	32	93	100	100
MUT	23	2	20	91	100
Signalized RCUT	15	0	69	86	100
Jughandle	7	0	4	97	100
Quadrant Roadway	6	0	1	98	100
Bowtie	5	0	2	96	100
Signalized Traditional	4	0	1	97	100
Unsignalized RCUT	4	0	59	68	100
FDLT	1	0	4	96	100
PDLT	1	0	1	94	100

Source: FHWA

Safe System Approach – What's Next?

“There is no single pathway for the adoption, establishment and implementation of a Safe System. Moving to a Safe System is a learning-by-doing process best described as a journey which presents opportunities, hazards and challenges along the way. The experiences of the pioneering countries show that each follows its own journey, shaped by the cultural, temporal, and local context, but guided by the underlying principles.”



Source: Zero Road Deaths and Serious Injuries: Leading a Paradigm Shift to a Safe System; OECD (2016)

<http://www.oecd.org/publications/zero-road-deaths-and-serious-injuries-9789282108055-en.htm>



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